

Moving from Theory to Practice SUMMARY REPORT



Organized by:











2^{ND} National Symposium on Evidence-based Decision Making: MOVING FROM THEORY TO PRACTICE

CONTENTS:

| Advisory Committee & Speakers | 1 |
|-------------------------------|-----|
| Symposium Schedule | 2 |
| Summary Report | . 3 |
| Photos | 7 |
| Graphic Facilitation. | 10 |



ADVISORY COMMITTEE:

Paul Dufour, Principal, PaulicyWorks; Adjunct Professor, University of Ottawa; Research Fellow, Insitute for Science, Society and Policy, University of Ottawa

Kamiel Gabriel, FCAE, Professor, Department of Automotive, Mechanical and Manufacturing Engineering, Faculty of Engineering and Applied Science, University of Ontario Institute of Technology

Monica Gattinger, Director, Institute for Science, Society and Policy, University of Ottawa; Chair, Positive Energy; Associate Professor, School of Political Studies, University of Ottawa

Mehrdad Hariri, CEO and President, Canadian Science Policy Conference

Rees Kassen, Professor and University Research Chair in Experimental Evolution, University of Ottawa

Eric M. Meslin, FCAHS, President and CEO, Council of Canadian Academies

SPEAKERS (listed alphabetically):

André Albinati, Principal, Earnscliffe Strategy Group

Julie Cafley, Senior Vice-President, Policy and Partnerships, Public Policy Forum

Tijs Creutzberg, Director of Assessments, Council of Canadian Academies

Rainer Engelhardt, Former Assistant Deputy Minister, Chief Science Officer, Public Health Agency of Canada

Kamiel Gabriel, FCAE, Professor, Department of Automotive, Mechanical and Manufacturing Engineering, Faculty of Engineering and Applied Science, University of Ontario Institute of Technology

Kathryn Graham, Executive Director, Performance Management & Evaluation, Alberta Innovates – Health Solutions

Jean Gray, C.M., FCAHS, Professor Emeritus, Medical Education, Medicine, Pharmacology, Dalhousie University

Kevin Keough, FCAHS, Executive Director, Alberta Prion Research Institute

André Lapierre, FRSC, Member of the Faculty of Graduate and Postdoctoral Studies, and Emeritus Professor, Department of Linguistics, University of Ottawa

Jason Pearman, Lead, Innovation Hub, Natural Resources Canada

Douglas W. Ruth, FCAE, President, Canadian Academy of Engineering; Professor, Faculty of Engineering, University of Manitoba

Robyn Tamblyn, FCAHS, Professor, Department of Medicine and Department of Epidemiology and Biostatistics, McGill University, Faculty of Medicine; Scientific Director, CIHR – Institute of Health Services and Policy Research

Christina Weise, CEO, Research Manitoba

Dee Williams, Deputy Director, USGS Alaska Region; Canada-US Fulbright Research Chair in Science and Society, University of Ottawa

WITH ASSISTANCE FROM:

Samantha Rae Ayoub, Director, Council of Canadian Academies; Anna Buczek, Outreach and Communications Specialist, Council of Canadian Academies; Jody Cooper, Writer; Kara Stonehouse, Graphic recorder, Aha! Graphic Facilitation



Evidence-Based Decision Making (EBDM): Moving from Theory to Practice

Tuesday, November 8, 2016 - Shaw Centre, Ottawa

7:00-8:00am REGISTRATION & COFFEE

8:00-8:10am WELCOME by Tijs Creutzberg, Director of Assessments, Council of Canadian Academies

8:10-8:25am SETTING THE STAGE (Session 1)

Speaker will reflect briefly on last year's Symposium, where we've come since then, and how we can move forward.

Kamiel Gabriel, FCAE, Professor, Department of Automotive, Mechanical and Manufacturing Engineering,

Faculty of Engineering and Applied Science, University of Ontario Institute of Technology

8:25-8:45am WHY POLICY-MAKERS NEED EVIDENCE (Session 2)

Speaker will discuss why evidence is an important component of the decision-making process.

Rainer Engelhardt, Former Assistant Deputy Minister, Chief Science Officer, Public Health Agency of Canada

8:45-10:30am Introduction of Panel by Douglas W. Ruth, FCAE, President, Canadian Academy of Engineering;

Professor, Faculty of Engineering, University of Manitoba

WHAT CONSTITUTES EVIDENCE AND HOW DO YOU WEIGH DIFFERENT TYPES? (Session 3)

Speakers to discuss different types of evidence – including expert opinion and traditional knowledge – and how to weigh different types of evidence in the decision-making process.

Moderator: Rees Kassen, Professor and University Research Chair in Experimental Evolution, University of Ottawa

Panel: Tijs Creutzberg, Director of Assessments, Council of Canadian Academies

Dee Williams, Deputy Director, USGS Alaska Region; Canada-US Fulbright Research Chair in Science and

Society, University of Ottawa

Christina Weise, CEO, Research Manitoba

Kathryn Graham, Executive Director, Performance Management & Evaluation, Alberta Innovates – Health

Solutions

Jason Pearman, Lead, Innovation Hub, Natural Resources Canada

10:45-12:15pm Introduction of Panel by **Jean Gray**, C.M., FCAHS, Professor Emeritus, Medical Education, Medicine, Pharmacology, Dalhousie University

GETTING THE EVIDENCE IN FRONT OF DECISION-MAKERS (Session 4)

Speakers to discuss to the best methods for getting evidence in front of the right people at the right time – including decision-makers, the media, and the public.

Moderator: **Monica Gattinger**, Director, Institute for Science, Society and Policy, University of Ottawa; Chair, Positive Energy; Associate Professor, School of Political Studies, University of Ottawa

Panel: Julie Cafley, Senior Vice-President, Policy and Partnerships, Public Policy Forum

Robyn Tamblyn, FCAHS, Professor, Department of Medicine and Department of Epidemiology and Biostatistics, McGill University, Faculty of Medicine; Scientific Director, CIHR – Institute of Health Services and

Policy Research

André Albinati, Principal, Earnscliffe Strategy Group

Kevin Keough, FCAHS, Executive Director, Alberta Prion Research Institute

12:15-1:00pm LUNCH BREAK (45 min)

1:00-2:30pm Introduction of Panel by **André Lapierre**, FRSC, Member of the Faculty of Graduate and Postdoctoral Studies, and Emeritus Professor, Department of Linguistics, University of Ottawa

INTERACTIVE SESSION: TURNING DISCUSSION INTO ACTION (Session 5)

Speakers to wrap up the symposium with an engaging discussion on the day's key actionable takeaways.

Moderator: **Paul Dufour**, Principal, PaulicyWorks; Adjunct Professor, University of Ottawa; Research Fellow, Insitute for Science, Society and Policy, University of Ottawa

Panel: Rainer Engelhardt, Former Assistant Deputy Minister, Chief Science Officer, Public Health Agency of Canada

Monica Gattinger, Director, Institute for Science, Society and Policy, University of Ottawa; Chair, Positive Energy; Associate Professor, School of Political Studies, University of Ottawa

Rees Kassen, Professor and University Research Chair in Experimental Evolution, University of Ottawa

CLOSING REMARKS by Tijs Creutzberg, Director of Assessments, Council of Canadian Academies

Organized by:









SUMMARY REPORT:

On November 8, 2016, science policy experts, researchers, and professionals took part in the Canadian Science Policy Conference's (CSPC's) 2nd National Symposium on evidence-based decision-making. The pre-conference symposium was entitled: Evidence-Based Decision-Making (EBDM): Moving from Theory to Practice, and provided attendees with a broad view of the state of science policy in Canada and with an opportunity to reflect collectively on approaches for breaking down barriers between scientists and policy-makers; for rebuilding public trust in experts; and for promoting the value of EBDM in governments at all levels.

The title of this pre-conference symposium underscores the forward-thinking nature of the discussion, which sought actionable strategies to advance EBDM in Canada. Rather than expand on well-known challenges to implementing effective EBDM, therefore, this report focuses on solutions to each challenge that emerged from the session.

CHALLENGE 1: OPPOSING CULTURES

Scientists and policy-makers often lack an appreciation of each other's realities and objectives. Policy work is typically faster-paced than research and prefers several possible solutions from which to choose, whereas the scientist may be focused on a single solution. Scientific analysis zeroes in on targets whereas the policy environment must consider multiple inputs (e.g., community needs, health and safety, economic impact). Scientists work with probabilities, which is often unacceptable to the risk-averse policy-maker, who seeks a concrete and uncontroversial solution. In sum, technical solutions cannot always be easily implemented in the messy policy ecosystem.

- A greater flow of people between academia and government would increase awareness of each sphere's function and needs. Mechanisms such as Mitacs, an organization that places researchers in business and government, have shown promise. Having scientists spend time in the policy environment builds partnerships, cooperation, and understanding between spheres.
- Science advice brokerages such as science academies, the Public Policy Forum, the Council of Canadian Academies, and the Science Media Centre of Canada act as knowledge translators for policy-makers and create links between governments, business, NGOs, unions, academia and other sectors.
- Knowledge sharing, which is critical to breaking down barriers between science and policy, should be prioritized. The CIHR model of knowledge sharing is successful; it leads programs such as the Best Brains Exchange (for rapid expert answers to pressing questions), funds cross-jurisdictional research, supports scientific op-eds, and promotes the value of public health chairs and innovative training. Elevate collective practice rather than hoard information, and ensure test results and innovations are looped back to policy-makers.



- A multipronged approach to knowledge sharing is required today. Different policy-makers require
 different forms of evidence from a variety of sources. This approach helps triangulate a diverse
 evidence landscape and makes evidence more visible to policy-makers and more viable.
- Opportunities for scientists and policy-makers to co-develop research questions can further close
 the divide between spheres. The sharing of knowledge, tools, and best practices allows scientists
 and policy-makers to be more aware of emerging ideas and priorities in each other's spheres. A
 bilateral effort is required; scientists should understand what policy-makers want and how they
 operate, and policy-makers should identify priorities directly with science advice brokerages.
- Policy-makers could develop better support for scientific leadership, and greater partnership between the spheres, by bringing more scientists to the table at global summits and economic forums.
- Building momentum around new evidence (e.g. in the media or through successful pilot projects)
 helps to "de-risk" concepts for policy-makers and better prepares them to receive new knowledge.
- Policy-makers need improved institutional capacity to evaluate and use evidence by having others
 accept it and getting recommendations pushed up the line. Government departments are still short
 on systems that encourage and support the use of evidence in decision-making.

CHALLENGE 2: BEING HEARD

Busy policy-makers are faced with competing interests, multiple financial requests, as well as government priorities or re-election strategies that may not accord with current science advice. Policy-makers may be unfamiliar with fields of knowledge so it can be challenging for them to value science advice or absorb it into their recommendations.

- Fan the Government of Canada's renewed enthusiasm for EBDM and hold it to account.
- Know policy-makers' priorities so that requests for support are better timed and better suited to
 policy goals. If evidence can be fed into an issue already under consideration, it has a better
 chance of being heard. Refer to throne speeches, budgets, white papers, etc. and be aware of
 government constraints.
- As in advertising, message repetition is key. The more people echoing a concern, the better
 chance it has of being heard. A mobilized media and an engaged public writing letters to ministers
 can help scientists cut through the cacophony of the policy environment.
- Demystify evidence by removing it from the abstract. Be clear about its purpose and show how it
 can be useful for accountability, problem solving, and impact. People tend to tune out negative
 statements, so framing issues in positive ways can have more impact.



- When scientists can demonstrate capacity building, knowledge advancement, and social and
 economic impacts, "language" and priority barriers between scientists and policy-makers are
 broken down. Impact is heavily weighted in measures of research excellence in the UK (20%).
- Policy-makers are more interested in outcomes than process, so phrase processes in the language of outcomes. This helps to create a sense that science advice has a natural role in decisionmaking.
- Networks such as CERN have demonstrated success in getting funding for large scientific projects.
 Despite its enormous scale, CERN is a model of the best practice of inter-sectoral, inter-regional, and even international partnerships used to draw attention to science and to make a case for funding.

CHALLENGE 3: COMMUNICATION

Scientists and policy-makers can lack experience and expertise in each other's fields, which makes communication difficult. The metaphor of a wall between both groups, over which scientists toss information that policy-makers are not trained to interpret, was mentioned throughout the session.

- This gap in communication will continue so long as there is no institutional interface to mediate between the science and policy spheres, such as government science advisors. Encourage governments at all levels to appoint chief science officers and/or advisory boards. These institutional mediators are having successes in other countries because their wider knowledge allows them to bridge communication gaps and align priorities. They help keep governments better informed about evidence and get evidence included in debates. CSOs at all levels of government would create a network of knowledge sharing. CSOs should ideally report to the most senior policymaker (e.g., Prime Minister, Premiers) and have a staff.
- Train science students to convey findings more clearly and useably, and foster a willingness to step outside of their siloes. Information must be presented in a way that is tailored for policymakers.
- Scientists and policy-makers can leverage new technologies and platforms (e.g. social media) to communicate between spheres, deal with the acceleration of knowledge, and democratize problem solving.
- Facts alone don't always persuade; what counts is telling a story. Presenting facts within a
 narrative helps to convey the value of research findings to policy-makers, reporters, and the public.
 These narratives should ideally resonate with the audience's own experiences, and should help
 them understand why they should care about an issue.

CHALLENGE 4: A CHANGING FIELD OF KNOWLEDGE

Both scientists and policy-makers face an epistemological challenge, in that "knowledge" is taking on a new—and more elusive—definition. Findings extracted through the scientific method in institutional settings and those emerging from expert panels compete with traditional knowledge (i.e., Indigenous knowledges) and democratized knowledge (i.e., informal research carried out by and shared among non-professionals in an unregulated framework). Scientists and policy-makers work in a more diverse society with various cultural knowledge practices, in a world of unprecedented knowledge acceleration.

Strategies and solutions discussed:

- Traditional and democratized knowledge are valuable supplements (not replacements) to
 institutional and expert forms of knowledge. The BP Northstar whaling study demonstrates the
 value of mixing traditional and institutional knowledge; its findings have become instrumental in
 guiding regulatory policy.
- Encourage the Government of Canada's interest in reconciliation and invite practitioners of non-traditional knowledge onto expert panels and to science policy forums such as the CSPC.
- Find ways to tap into non-professional knowledge. Many (young, untrained) practitioners are doing real science and publishing findings on blogs and in online forums rather than in peer-reviewed journals.
- Inclusiveness improves research quality by bringing fresh viewpoints and methods to the lab, and should ideally be built into the design of research methodologies, pilot projects, etc. Canada's science academies, which are composed of very senior researchers, require this diversity to better serve policy-makers.

CHALLENGE 5: PUBLIC MISTRUST

There is decreasing trust among the public of expertise and institutions such as government, medicine, and academia. There is also a growing preference for making choices based on emotion over knowledge.

- Educate and engage the media, which often delivers findings to the public. The science policy
 community could better inform the public about the value of research and EBDM by inviting
 reporters to forums such as the CSPC and engaging them as panellists so that scientists, policymakers, and reporters can share insights and strategies. The Centre for Disease Control's
 internship program for journalists is an excellent model.
- The training of young scientists to be better communicators (e.g., to find alternatives to jargon)
 would not only bridge the field between scientists and policy-makers but could also help make civil
 society feel more included in EBDM and help rebuild trust.



- Keep the public better informed about decisions and strive for more public input in EBDM (e.g., consultations, surveys, town halls, traditional knowledge, non-professional knowledge, intercultural exchange), which would allow civil society to feel more engaged in EBDM. The UK model of public engagement in policy-making has been shown to improve legitimacy of experts among civil society.
- The scientist trained to remain neutral while focusing on facts can get in the way of perceived "authenticity," which makes it harder to reach policy-makers, media, and the public. Clearer, briefer communication mitigates this and persuades the public to care more about evidence.
- Capitalize on Canadian scientific successes recognized the world over, such as Genome Canada.
 Broadcasting the value of Canadian research reminds the public about the importance of evidence and EBDM.



2ND NATIONAL SYMPOSIUM ON EVIDENCE-BASED DECISION MAKING: MOVING FROM THEORY TO PRACTICE

Рнотоѕ:





2ND NATIONAL SYMPOSIUM ON EVIDENCE-BASED DECISION MAKING: MOVING FROM THEORY TO PRACTICE



















